

Message Text

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ACTION IO-14

INFO OCT-01 EUR-25 ISO-00 ARA-16 CAB-09 CIAE-00 COME-00

DODE-00 EB-11 INR-10 NSAE-00 RSC-01 FAA-00 SS-20

NSC-10 L-03 H-03 PA-04 PRS-01 USIE-00 SSO-00 NSCE-00

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FM AMCONSUL MONTREAL

TO SECSTATE WASHDC IMMEDIATE 4298

C O N F I D E N T I A L MONTREAL 0074

FROM USREP ICAO

E. O. 11652: GDS

TAGS: ETRN, CA

SUBJ: ICAO - MEXICO ABSTENTION ON NEW SECURITY ANNEX

REF: MONTREAL 0061

1. RE ORTMAN/DILLON TELCON REGARDING REASONS FOR MEXICO POSITION.
FOLLOWING SEEM TO BE MAIN PROBLEM AREAS.

(A) MEXICO FOUGHT ADAMANTLY AGAINST DEFINITIONS IN ANNEX IN COMMITTEE AND COUNCIL. WOULD PROBABLY GIVE INCLUSION OF DEFINITIONS AS REASON FOR ABSTENTION ON TOTAL TEXTS. (B) ALONG WITH OTHER SPANISH-SPEAKING REPS, MEXICO JOINED IN TEDIOUS DISCUSSION REGARDING PROBLEM IN SPANISH LANGUAGE BECAUSE WORD "SEGURIDAD" IS ONLY AVAILABLE WORD IN SPANISH AND MEANS BOTH "SECURITY" AND "SAFETY". AT OTHER TIMES IN COMMITTEE/COUNCIL MEXICO ARGUED THAT THERE WAS NO PROBLEM IN SPANISH, WORD WAS CLEARLY UNDERSTOOD BY ALL, THEREFORE NO NEED FOR DEFINITIONS. (C) MEXICO REP ACUNA IS FORMER DG CIVIL AVIATION/MEXICO. HIS PREDECESSOR TORRES IS PRESENT DGCA. BOTH ARE ANTI-US BASED PRIMARILY ON EXPERIENCES IN BI-LATERAL NEGOTIATIONS. (D) ACUNA IS SENIOR COUNCIL MEMBER AND WILL BECOME FIRST VP COUNCIL FALL '74. HE IS NOT POPULAR AND IS
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GENERALLY REGARDED BY MOST COUNCIL MEMBERS AS "DIFFICULT"

PRIMARILY BECAUSE HIS INSTRUCTIONS ARE VERY FLEXIBLE AND HE USUALLY STATES AND VOTES HIS OWN OPINION IN EFFORT TO IMPRESS COUNCIL. WHEN LAMI-DOZO/ARGENTINA ARRIVED LAST SPRING, HE (LAMI) IMMEDIATELY BECAME THE LEADER OF THE LA BLOC AND JUST AS IMMEDIATELY SERIOUS PERSONAL FRICTION DEVELOPED BETWEEN HIM AND ACUNA TO THE POINT WHERE IT IS OFTEN EVIDENT IN THEIR EXCHANGES IN COUNCIL. LAMI-DOZO PULLED THE LA BLOC WITH HIM IN FAVOR NEW ANNEX OVER OPPOSITION ACUNA. FINAL VOTE MEXICO, THEREFORE, MAY HAVE BEEN PERSONAL JAB ARGENTINA. (E) COUNCIL CONSIDERATION OF NEW ANNEX BEGAN WITH MEXICO PROPOSING DEFERMENT TO NEXT SESSION. HE WAS DEFEATED ON THIS PROPOSAL AND TOOK IT BADLY.

2. FORMAL INSTRUCTIONS FROM GOM TO ACUNA TO VOTE FOR NEW ANNEX WOULD GIVE HIM OPPORTUNITY TO CHANGE POSITION WITHOUT EMBARRASSING HIMSELF. IF INSTRUCTIONS COME DIRECT FROM DGCA, MAY BE IMPOSSIBLE REVERSE GOM POSITION.

3. EGYPT INSTRUCTIONS WERE TO VOTE FOR NEW ANNEX. GIVEN POLITICAL SITUATION TIME MAY BE APPROPRIATE TO ASK EGYPT BE SURE ITS REP PRESENT FOR VOTING. HOWEVER, USREP IN NO POSITION APPRECIATE OVERALL CLIMATE.

3. USREP WILL APPROACH INDIA, INDONESIA, EGYPT, MEXICO REPS. HARPER

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